

AMENDED IN ASSEMBLY MAY 27, 2011

AMENDED IN ASSEMBLY MARCH 21, 2011

CALIFORNIA LEGISLATURE—2011–12 REGULAR SESSION

ASSEMBLY BILL

No. 989

Introduced by Assembly Member Mitchell

***(Coauthors: Assembly Members Ammiano, Blumenfield, Bonilla,
Bonnie Lowenthal, Portantino, and Williams)***

(Coauthor: Senator Correa)

February 18, 2011

An act to amend Section 5847 of the Welfare and Institutions Code, relating to mental health.

LEGISLATIVE COUNSEL’S DIGEST

AB 989, as amended, Mitchell. Mental health: children’s services.

Existing law contains provisions governing the operation and financing of community mental health services for the mentally disordered in every county through locally administered and locally controlled community mental health programs. Existing law, the Mental Health Services Act, an initiative measure enacted by the voters as Proposition 63 at the November 2, 2004, statewide general election, establishes the Mental Health Services Fund to fund various county mental health programs. The act provides that it may be amended by the Legislature by a $\frac{2}{3}$ vote of each house as long as the amendment is consistent with and furthers the intent of the act, and that the Legislature may also clarify procedures and terms of the act by majority vote.

Existing law requires each county mental health program to prepare and submit a 3-year plan ~~that is required to be updated at least annually and approved by the department after review and comment by the~~

~~Mental Health Services Oversight and Accountability Commission. Existing law requires the 3-year plan to include that includes information on specified programs, including, but not limited to, programs for services to children and adults, including and requires these programs to provide services to address the needs of transition age youth 16 to 25 years of age.~~

~~This bill would specifically include in the plan requirement, for certain programs, require county mental health programs, in providing for services for transition age youth, to consider the needs of transition age foster youth. This bill would declare that it clarifies procedures and terms of the act. Because this bill would require counties to include additional information in the 3-year plan consider the needs of transition age foster youth in connection with programs for children and adults, it would impose a state-mandated local program.~~

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes.
State-mandated local program: yes.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 5847 of the Welfare and Institutions Code
- 2 is amended to read:
- 3 5847. Integrated Plans for Prevention, Innovation, and System
- 4 of Care Services.
- 5 (a) It is the intent of the Legislature to streamline the approval
- 6 processes of the State Department of Mental Health and the Mental
- 7 Health Services Oversight and Accountability Commission of
- 8 programs developed pursuant to Sections 5891 and 5892.
- 9 (b) Each county mental health program shall prepare and submit
- 10 a three-year plan. The plan ~~and update~~ shall include all of the
- 11 following:
- 12 (1) A program for prevention and early intervention in
- 13 accordance with Part 3.6 (commencing with Section 5840).
- 14 (2) A program for services to children in accordance with Part
- 15 4 (commencing with Section 5850), to include a program pursuant
- 16 to Chapter 4 (commencing with Section 18250) of Part 6 of

1 Division 9 or provide substantial evidence that it is not feasible to
2 establish a wraparound program in that county.

3 (3) A program for services to adults and seniors in accordance
4 with Part 3 (commencing with Section 5800).

5 (4) A program for innovations in accordance with Part 3.2
6 (commencing with Section 5830).

7 (5) A program for technological needs and capital facilities
8 needed to provide services pursuant to Part 3 (commencing with
9 Section 5800), Part 3.6 (commencing with Section 5840), and Part
10 4 (commencing with Section 5850). All plans for proposed facilities
11 with restrictive settings shall demonstrate that the needs of the
12 people to be served cannot be met in a less restrictive or more
13 integrated setting.

14 (6) Identification of shortages in personnel to provide services
15 pursuant to the above programs and the additional assistance
16 needed from the education and training programs established
17 pursuant to Part 3.1 (commencing with Section 5820).

18 (7) Establishment and maintenance of a prudent reserve to
19 ensure the county program will continue to be able to serve
20 children, adults, and seniors that it is currently serving pursuant
21 to Part 3 (commencing with Section 5800), the Adult and Older
22 Adult Mental Health System of Care Act, Part 3.6 (commencing
23 with Section 5840), Prevention and Early Intervention Programs,
24 and Part 4 (commencing with Section 5850), the Children's Mental
25 Health Services Act, during years in which revenues for the Mental
26 Health Services Fund are below recent averages adjusted by
27 changes in the state population and the California Consumer Price
28 Index.

29 (c) The State Department of Mental Health shall not issue
30 guidelines for the Integrated Plans for Prevention, Innovation, and
31 System of Care Services before January 1, 2012.

32 (d) The programs established pursuant to paragraphs (2) and
33 (3) of subdivision (b) shall include services to address the needs
34 of transition age youth ages 16 to 25. *In implementing this*
35 *subdivision, county mental health programs shall consider the*
36 *needs of transition age foster youth.*

37 (e) Each year the State Department of Mental Health, in
38 consultation with the California Mental Health Directors
39 Association, the Mental Health Services Oversight and
40 Accountability Commission, and the Mental Health Planning

1 Council, shall inform counties of the amounts of funds available
2 for services to children pursuant to Part 4 (commencing with
3 Section 5850), and to adults and seniors pursuant to Part 3
4 (commencing with Section 5800). Each county mental health
5 program shall prepare expenditure plans pursuant to Part 3
6 (commencing with Section 5800), and Part 4 (commencing with
7 Section 5850), and updates to the plans developed pursuant to this
8 section. Each expenditure update shall indicate the number of
9 children, adults, and seniors to be served pursuant to Part 3
10 (commencing with Section 5800), and Part 4 (commencing with
11 Section 5850), and the cost per person. The expenditure update
12 shall include utilization of unspent funds allocated in the previous
13 year and the proposed expenditure for the same purpose.

14 (f) A county mental health program shall include an allocation
15 of funds from a reserve established pursuant to paragraph (6) (7)
16 of subdivision (b) for services pursuant to paragraphs (2) and (3)
17 of subdivision (b) in years in which the allocation of funds for
18 services pursuant to subdivision (d) (e) are not adequate to continue
19 to serve the same number of individuals as the county had been
20 serving in the previous fiscal year.

21 ~~SECTION 1. Section 5847 of the Welfare and Institutions Code~~
22 ~~is amended to read:~~

23 ~~5847. Integrated Plans for Prevention, Innovation, and System~~
24 ~~of Care Services.~~

25 ~~(a) It is the intent of the Legislature to streamline the approval~~
26 ~~processes of the State Department of Mental Health and the Mental~~
27 ~~Health Services Oversight and Accountability Commission of~~
28 ~~programs developed pursuant to Sections 5891 and 5892.~~

29 ~~(b) Each county mental health program shall prepare and submit~~
30 ~~a three-year plan which shall be updated at least annually and~~
31 ~~approved by the department after review and comment by the~~
32 ~~Mental Health Services Oversight and Accountability Commission.~~
33 ~~The plan and update shall include all of the following:~~

34 ~~(1) A program for prevention and early intervention in~~
35 ~~accordance with Part 3.6 (commencing with Section 5840).~~

36 ~~(2) A program for services to children in accordance with Part~~
37 ~~4 (commencing with Section 5850), to include a program pursuant~~
38 ~~to Chapter 4 (commencing with Section 18250) of Part 6 of~~
39 ~~Division 9 or provide substantial evidence that it is not feasible to~~
40 ~~establish a wraparound program in that county.~~

1 ~~(3) A program for services to adults and seniors in accordance~~
2 ~~with Part 3 (commencing with Section 5800):~~

3 ~~(4) A program for innovations in accordance with Part 3.2~~
4 ~~(commencing with Section 5830):~~

5 ~~(5) A program for technological needs and capital facilities~~
6 ~~needed to provide services pursuant to Part 3 (commencing with~~
7 ~~Section 5800), Part 3.6 (commencing with Section 5840), and Part~~
8 ~~4 (commencing with Section 5850). All plans for proposed facilities~~
9 ~~with restrictive settings shall demonstrate that the needs of the~~
10 ~~people to be served cannot be met in a less restrictive or more~~
11 ~~integrated setting:~~

12 ~~(6) Identification of shortages in personnel to provide services~~
13 ~~pursuant to the above programs and the additional assistance~~
14 ~~needed from the education and training programs established~~
15 ~~pursuant to Part 3.1 (commencing with Section 5820):~~

16 ~~(7) Establishment and maintenance of a prudent reserve to~~
17 ~~ensure the county program will continue to be able to serve~~
18 ~~children, adults, and seniors that it is currently serving pursuant~~
19 ~~to Part 3 (commencing with Section 5800), the Adult and Older~~
20 ~~Adult Mental Health System of Care Act, Part 3.6 (commencing~~
21 ~~with Section 5840), Prevention and Early Intervention Programs,~~
22 ~~and Part 4 (commencing with Section 5850), the Children's Mental~~
23 ~~Health Services Act, during years in which revenues for the Mental~~
24 ~~Health Services Fund are below recent averages adjusted by~~
25 ~~changes in the state population and the California Consumer Price~~
26 ~~Index:~~

27 ~~(e) The State Department of Mental Health shall not issue~~
28 ~~guidelines for the Integrated Plans for Prevention, Innovation, and~~
29 ~~System of Care Services before January 1, 2012:~~

30 ~~(d) The department's review and approval of the programs~~
31 ~~specified in paragraphs (1) and (4) of subdivision (b) shall be~~
32 ~~limited to ensuring the consistency of these programs with the~~
33 ~~other portions of the plan and providing review and comment to~~
34 ~~the Mental Health Services Oversight and Accountability~~
35 ~~Commission. As part of its review, the department shall inform~~
36 ~~the Department of Veterans Affairs of county plans that have~~
37 ~~outreach programs specifically for veterans or that provide services~~
38 ~~specifically for veterans:~~

39 ~~(e) The programs established pursuant to paragraphs (2) and~~
40 ~~(3) of subdivision (b) shall include services to address the needs~~

1 of transition age youth ages 16 to 25, including transition age foster
2 youth.

3 ~~(f) Each year the State Department of Mental Health, in~~
4 ~~consultation with the California Mental Health Directors~~
5 ~~Association, the Mental Health Services Oversight and~~
6 ~~Accountability Commission, and the Mental Health Planning~~
7 ~~Council, shall inform counties of the amounts of funds available~~
8 ~~for services to children pursuant to Part 4 (commencing with~~
9 ~~Section 5850), and to adults and seniors pursuant to Part 3~~
10 ~~(commencing with Section 5800). Each county mental health~~
11 ~~program shall prepare expenditure plans pursuant to Part 3~~
12 ~~(commencing with Section 5800), and Part 4 (commencing with~~
13 ~~Section 5850), and updates to the plans developed pursuant to this~~
14 ~~section. Each expenditure update shall indicate the number of~~
15 ~~children, adults, and seniors to be served pursuant to Part 3~~
16 ~~(commencing with Section 5800), and Part 4 (commencing with~~
17 ~~Section 5850), and the cost per person. The expenditure update~~
18 ~~shall include utilization of unspent funds allocated in the previous~~
19 ~~year and the proposed expenditure for the same purpose.~~

20 ~~(g) (1) The department shall evaluate each proposed expenditure~~
21 ~~plan and determine the extent to which each county has the capacity~~
22 ~~to serve the proposed number of children, adults, and seniors~~
23 ~~pursuant to Part 3 (commencing with Section 5800), and Part 4~~
24 ~~(commencing with Section 5850); the extent to which there is an~~
25 ~~unmet need to serve that number of children, adults, and seniors;~~
26 ~~and determine the amount of available funds; and provide each~~
27 ~~county with an allocation from the funds available. The department~~
28 ~~shall give greater weight for a county or a population which has~~
29 ~~been significantly underserved for several years. The department~~
30 ~~shall approve, deny, or request information on a county expenditure~~
31 ~~plan or update no later than 60 days upon receipt.~~

32 ~~(2) The department shall only evaluate those programs in a~~
33 ~~county expenditure plan or update that have not previously been~~
34 ~~approved or that have previously identified problems which have~~
35 ~~been conveyed to the county. The department shall distribute the~~
36 ~~funds for renewal of the previously approved programs contained~~
37 ~~in the county expenditure plan or update prior to approval of the~~
38 ~~county expenditure plan or update.~~

39 ~~(h) A county mental health program shall include an allocation~~
40 ~~of funds from a reserve established pursuant to paragraph (6) of~~

1 ~~subdivision (b) for services pursuant to paragraphs (2) and (3) of~~
2 ~~subdivision (b) in years in which the allocation of funds for services~~
3 ~~pursuant to subdivision (c) are not adequate to continue to serve~~
4 ~~the same number of individuals as the county had been serving in~~
5 ~~the previous fiscal year.~~

6 SEC. 2. The Legislature finds and declares that this measure
7 clarifies procedures and terms of the Mental Health Services Act
8 within the meaning of Section 18 of the act.

9 SEC. 3. No reimbursement is required by this act pursuant to
10 Section 6 of Article XIII B of the California Constitution because
11 the local agency receives funds from the Mental Health Services
12 Fund for this purpose pursuant to Proposition 63, an initiative
13 measure approved by the voters at the November 2, 2004, general
14 election.